

Message Text

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E.O. 11652: GDS
TAGS: MPOL, NATO
SUBJECT: NATO DEFENSE INITIATIVES: TAKING STOCK OF THE
LTDP PRIOR TO DPC MINISTERIAL MEETING

REFS: (A) USNATO 4626 DTG 092008Z MAY 78, (B) USNATO 4613
DTG 091332Z MAY 78, (C) USNATO 4645 DTG 101337Z MAY 78

SUMMARY: AMONG THE REMAINING UNRESOLVED ISSUES IN
THE FINAL DRAFT LTDP REPORT FOR DEFENSE MINISTERS,
WE SEE THE FOLLOWING AS OF KEY INTEREST TO THE
UNITED STATES: (1) IN THE SUMMIT REPORT, THE
BRACKETED PARAGRAPHS STEMMING FROM THE CANADIAN
CAPER AND THE US VIEW THAT THE REPORT SHOULD
EXPLICITLY RECOGNIZE THE NEED TO STRENGTHEN NATO'S
MACHINERY; AND (2) IN THE ANNEXES, THE ISSUES OF
PROGRAM COORDINATORS, FORWARD STATIONING OF A SECOND
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DUTCH BRIGADE, LOGISTICS COMMAND FOR AFCENT, ASYG FOR
CONSUMER LOGISTICS, AND COMMAND CONTROLLED STOCKPILE
OF SELECTED MUNITIONS IN AFCENT. WE PROVIDE BELOW
OUR COMMENT AND RECOMMENDATIONS ON THESE MATTERS. RE
THE CANADIAN COUNTER PROPOSAL, WE HAVE THE IMPRESSION
THAT THEIR CONCERNS THAT THE LTDP BE PRESENTED TO
HEADS OF STATE AND GOVERNMENT IN A POLITICAL FRAMEWORK

COULD BE ACCOMMODATED BY AGREEMENT SIMPLY TO INCORPORATE A SECTION ON "POLITICAL CONSIDERATIONS," MADE UP OF AN ACCEPTABLE PARAGRAPH ON THE RELATIONSHIP WITH THE EAST-WEST STUDY AND PARAGRAPH 8 FROM THEIR COUNTER PROPOSAL (OR LANGUAGE CLOSE TO IT), AND THEIR PARAGRAPH 13A AS THE FIRST RECOMMENDATION IN RECOMMENDATIONS PARAGRAPH 41. WE BELIEVE IT SHOULD BE POSSIBLE TO FIND MUTUALLY AGREEABLE LANGUAGE FOR THESE PARAGRAPHS WITHOUT DIMINISHING THE LTDP REPORT. WITH THESE PARAGRAPHS IN THE REPORT, THE CANADIANS PROBABLY WOULD NOT PRESS FOR THE REMAINDER OF THE CANADIAN COUNTER PROPOSAL. END SUMMARY.

1. FROM THE MOMENT THE INTERNATIONAL STAFF SUCCESSFULLY DELIVERED A "CHALLENGING" FIRST DRAFT LTDP REPORT PURSUANT TO THE AGREEMENT FIRST ARRIVED AT OUTSIDE THE MARCH 21-23 REINFORCED EWG (WHEN THE US REP (KOMER) LED THE CHARGE, WITH THE SUPPORT OF THE UK (HENN), THE FRG (ALTENBURG), AND THE NETHERLANDS (WYNAENDTS)) THE SUCCESS OF THE LTDP WAS VIRTUALLY ASSURED, PROVIDED THAT SUBSEQUENTLY THE DRAFT TEXT SUFFERED NO SIGNIFICANT DILUTION AND THAT NATIONAL RESERVATIONS ON THAT TEXT DID NOT REACH SUCH PROPORTIONS AS TO DIMINISH SUBSTANTIALLY THE IMPACT OF THE REPORT.
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2. IN OUR VIEW, NEITHER OF THESE NEGATIVE DEVELOPMENTS MATERIALIZED, SO THE OPERATIVE QUESTION BECAME NOT WOULD THE US (AND ITS ALLIES) WIN THE GAME, BUT WHAT THE SCORE WOULD BE. IT IS TRUE THAT THE HARD REALITIES OF INTERNATIONAL PLANNING AND TIME CONSTRAINTS HAVE CAUSED THE PRODUCT TO FALL SHORT OF ORIGINAL EXPECTATIONS FOR HIGHLY PROGRAMMATIC RESULTS. HOWEVER, IN TERMS OF THE SCOPE AND SOUNDNESS OF THE SOLID RECOMMENDATIONS IT BRINGS FORWARD FOR HIGH LEVEL ATTENTION AND EVEN COMMITMENT (RECOGNIZING THE QUALIFICATIONS THAT MUST BE APPLIED TO THE TERM), THE LTDP SURPASSES THE HOPES OF ITS PROGENITORS.

3. ALL OF THE ABOVE IS BY WAY OF PROVIDING SOME PERSPECTIVE FOR THE DISCUSSION THAT FOLLOWS, SINCE IT BEARS PRINCIPALLY ON SOME FEW REMAINING UNRESOLVED ISSUES THAT THE US HAS CONSIDERED KEY.

4. THE REFTELS REPORT THE OUTCOME OF THE PERMREPS DISCUSSION OF THE DRAFT LTDP REPORT ON MAY 8, AS BEST WE COULD RE-CONSTRUCT IT. UNTIL WE ACTUALLY

SEE THE FINAL REPORT FOR MINISTERS WE WILL NOT KNOW
WHETHER IN EVERY INSTANCE THE IS' INTERPRETATION
OF THE OUTCOME WAS THE SAME AS OURS AND WHETHER ANY
DELEGATIONS SUBSEQUENTLY MODIFIED THEIR POSITIONS
CONCERNING SURVIVING BRACKETED LANGUAGE AND FOOTNOTES.
NONETHELESS, IT SEEMS CLEAR THAT THE FOLLOWING
ISSUES OF KEY INTEREST TO THE US REMAIN UNRESOLVED:

- A. SUMMIT REPORT: (1) THE RESIDUAL OUTCOME OF
THE CANADIAN CAPER, AND (2) THE US VIEW THAT THE
REPORT SHOULD EXPLICITLY RECOGNIZE THE NEED FOR

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STRENGTHENING NATO'S MACHINERY.

- B. ANNEXES A-J: (1) PROGRAM COORDINATORS FOR
MARITIME POSTURE, AIR DEFENSE, C3, AND EW, (2)
FORWARD STATIONING OF THE SECOND DUTCH BRIGADE, (3)
LOGISTICS COMMAND FOR AFCENT, (4) ASYG FOR CONSUMER
LOGISTICS, AND (5) COMMAND CONTROLLED STOCK OF
SELECTED MUNITIONS ITEMS IN AFCENT SUMMIT REPORT.
5. THOUGH SOME PERMREPS AT THE MAY 8 DPC MEETING
VOICED SUPPORT FOR INCORPORATING SECTIONS OF THE
CANADIAN COUNTER PROPOSAL, THE RESIDUAL OUTCOME
WAS FAIRLY MODEST, AND REDUCES TO THE FOLLOWING,

WHICH WILL BE ADDED IN BRACKETS IDENTIFYING THE SOURCE OF THE TEXT: (A) A "POLITICAL CONSIDERATIONS" SECTION (AFTER THE FIRST TWO PARAGRAPHS IN THE PAPER) MADE UP (1) OF THE JOINT ANGLO-DANOCANADIAN DRAFT PARAGRAPH THAT HARDY CIRCULATED AT CONFIDENTIAL

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THE MAY 8 DPC FOR THE "RELATIONSHIP WITH THE EAST-WEST STUDY" AND (2) OF PARAGRAPH 8 FROM THE CANADIAN COUNTER PROPOSAL; AND (B) A NEW RECOMMENDATION, USING PARAGRAPH 13A OF THE CANADIAN COUNTER PROPOSAL, AS THE FIRST IN RECOMMENDATIONS PARAGRAPH 41.

6. WE HAVE THE IMPRESSION THAT DEFENSE MINISTERS' AGREEMENT TO FORWARD THOSE PARAGRAPHS, EITHER AS THEY ARE OR WITH MUTUALLY AGREEABLE COMPROMISE LANGUAGE, WOULD PROBABLY ACCOMMODATE CANADIAN CONCERNS IN TERMS OF A PROPER POLITICAL FRAMEWORK FOR THE LTDP. WE BELIEVE THAT THE CANADIANS WILL EXPECT THAT THEIR ALLIES GIVE SERIOUS CONSIDERATION TO THESE PARAGRAPHS, AND WILL FIGHT TO HAVE THEM INCLUDED, EVEN IF THEY STAY IN BRACKETS, BUT WOULD NOT INSIST ON THE CURRENT WORDING, PROVIDED MUTUALLY AGREEABLE COMPROMISE LANGUAGE CAN BE REACHED. WITH THOSE CONCERNS SATISFIED, THE CANADIANS WOULD PROBABLY NOT PRESS FOR INCORPORATION OF ANY OTHER SECTIONS FROM THEIR COUNTER PROPOSAL. FOR ALL PRACTICAL PURPOSES, THESE OTHER SECTIONS ARE PROBABLY DEAD LETTERS NOW, THOUGH THE CANADIANS HAVE NOT FORMALLY WITHDRAWN THEM AND, INDEED, NEVER FORMALLY INTRODUCED THEM.

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7. WE RATHER LIKE THE LANGUAGE IN PARAGRAPHS 13A, AND FIND PARAGRAPH 8 GOOD IN SOME RESPECTS AND INOFFENSIVE IN OTHERS. FURTHER, IT IS AGREED THAT THERE WILL BE A PARAGRAPH ON THE RELATIONSHIP WITH THE EAST-WEST STUDY, AND THIS PARAGRAPH WILL HAVE TO GO INTO THE REPORT ITSELF SINCE LUNS DOES NOT CONFIDENTIAL

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PLAN TO USE A COVER NOTE. CONSEQUENTLY, WE BELIEVE IT SHOULD BE POSSIBLE TO ACCOMMODATE THE CANADIANS WITHOUT DIMINISHING THE LTDP REPORT.

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8. RELATIONSHIP WITH EAST-WEST STUDY. AS WE REPORTED, LUNS MADE SOME MOVEMENT TOWARDS WORKING THE JOINT UK, DANISH, CANADIAN SUBSTITUTE TEXT UNTIL THE AMBASSADOR SHUT IT OFF. THE PARAGRAPH REMAINS IN BRACKETS AND HAS NO PARTICULAR STATUS -- IT CAN BE AMENDED OR REPLACED. IT APPEARS THE US HAS TWO OPTIONS FOR HANDLING THIS ISSUE AT THE DEFENSE MINISTERS' MEETING: 1) WORK THE PARAGRAPH THERE OR 2) DEFER DISCUSSION AND INSIST THAT THE ISSUE GO BACK TO PERMREPS TO PROVIDE A PARAGRAPH BASED ON THE RESULTS OF AN AGREED PART III OF THE EAST-WEST STUDY.

- (1) OPTION DNE: WORK THE PARAGRAPH AT THE MINISTERIAL.

- (A) THE EAST-WEST STUDY IS BEING PREPARED BY THE COUNCIL, AND IS NOT YET AGREED. HOWEVER, SINCE THE PARAGRAPH IS IN THE REPORT THAT DEFENSE MINISTERS ARE SENDING TO THE SUMMIT, THERE IS PROCEDURALLY NO REASON WHY THEY COULD NOT DISCUSS THE SUBSTANTIVE CONTENT OF A PARAGRAPH ON THE RELATIONSHIP OF THEIR REPORT TO EAST-WEST STUDY. FURTHERMORE, THE THRUST OF PART III ON MATTERS RELATING TO THE LTDP IS SUFFICIENTLY CLEAR FOR LOGICAL DISCUSSION OF THIS RELATIONSHIP. WE CONSIDER THE TRI-ALLY DRAFT AN IMPROVEMENT OVER THE EARLIER CANADIAN TEXT BUT STILL IN NEED OF STRENGTHENING. FOR EXAMPLE, THE TRI COUNTRY DRAFT'S CALL FOR MAINTAINING "A DETERRENT POSTURE WHICH DOES NOT GIVE THE WARSAW PACT A NOTABLE MARGIN OF SUPERIORITY IN ANY THREE OF THE PRINCIPAL ELEMENTS OF THE NATO TRIAD", COULD BE IMPROVED

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BY INCORPORATING THE MORE POSITIVE LANGUAGE IN THE CURRENT DRAFT OF PART III CALLING FOR "MEASURES TO MODERNISE AND STRENGTHEN THE MILITARY CAPACITY OF THE ALLIES" SO AS TO ASSURE "A SATISFACTORY BALANCE IN STRATEGIC, THEATER NUCLEAR, AND CONVENTIONAL ARMS LINKED TOGETHER IN ONE CONTINUUM OF DEFENSE AND DETERRENCE" ETC.

- (B) IF WASHINGTON DECIDES TO WORK THE PARAGRAPH, COURSES OF ACTION ARE TO CIRCULATE, AS SOON AS POSSIBLE, ALTERNATIVE OR AMENDED LANGUAGE OR LEAVE THE MATTER FOR SECRETARY BROWN TO WORK AT THE TABLE. IF THE US HAS EXTENSIVE CHANGES TO PROPOSE, THE FIRST COURSE WOULD BE PREFERABLE; WE COULD LOBBY FOR OUR LANGUAGE IN ADVANCE.
- (2) OPTION TWO: REMAND THE PARAGRAPH FOR PERMREPS ACTION FOLLOWING THE MINISTERIAL MEETING. THIS COURSE HAS THE ADVANTAGES OF OFFERING MORE OPPORTUNITY FOR BASING THE PARAGRAPH ON AN AGREED PART III AND, PERHAPS, CONFIDENTIAL

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MORE THAN ONE SESSION FOR DRAFTING AND SUBSEQUENT CONSULTATION. HOWEVER, TIME WILL BE SHORT, AS THERE ARE ONLY FIVE WORKING DAYS BETWEEN THE DPC MINISTERIAL MEETING AND THE SUMMIT.

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9. PARA 40 - FOLLOW-THROUGH ACTION. OUR ESTIMATE IS THAT DEFENSE MINISTERS WILL NOT AGREE TO THE WORDING PROPOSED IN THE US FOOTNOTE, PRINCIPALLY ON THE GROUNDS THAT IT PRE-JUDGES THE SYG'S STUDY. HOWEVER, THE FOOTNOTE DOES GIVE SECRETARY BROWN A CONVENIENT LAUNCH FOR EXPRESSING US VIEWS ON THE MATTER, WHICH WILL THEN BECOME PART OF THE VERBATIM RECORD AND THE REPORT OF THE DPC. WE MAY ALSO BE ABLE TO GET THE GIST OF THE STATEMENT INTO THE DECISION SHEET FOR THE MEETING, E.G., SOMETHING LIKE "DEFENSE MINISTERS NOTED A STATEMENT BY THE UNITED STATES SECRETARY OF DEFENSE ON HIS VIEW OF THE NEED TO STRENGTHEN INTERNATIONAL MACHINERY," ETC. WE ARE INCLINED TO BELIEVE THAT THE US NEED NOT CARRY THIS FOOTNOTE (AND THE CONSEQUENTIAL FOOTNOTE ON OLD PARAGRAPH 41(E)) PER SE TO THE SUMMIT -- PRESIDENT CARTER CAN REINFORCE THE US VIEW WITHOUT IT, BY MAKING A STRONG STATEMENT ABOUT THE SUBSTANCE OF PARAGRAPH 40. IF, HOWEVER, THE US ELECTS TO KEEP A FOOTNOTE, IT SHOULD BE REWORDED TO STATE A VIEW,

NOT TO PROPOSE SUBSTITUTE LANGUAGE.

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ANNEXES

10. PROGRAM COORDINATORS

- A. A COMMON ELEMENT IN ALL THE DISCUSSIONS OF PROGRAM COORDINATORS IS THE APPARENT AGREEMENT THAT CONFIDENTIAL

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DESIGNATING SOMEONE TO COORDINATE AND MONITOR THE LTDP PROGRAMS IS NECESSARY AND DESIRABLE. THEREFORE, IF THERE IS AGREEMENT THAT THERE SHOULD BE SOMEONE TO COORDINATE AND MONITOR THE LTDP PROGRAMS, REPORT PROGRESS AND PROBLEMS IN THE PROGRAMS, AND BE THE FOCUS FOR RECEIVING AND DISEMINATING GUIDANCE FROM MINISTERS (AS ALREADY SPECIFIED IN PARA 40 OF THE HEADS OF GOVERNMENT REPORT), THEN WHY NOT SAY SO IN THE ANNEXES? OUR UNFORTUNATE INITIAL USE OF THE WORD "MANAGER" DROVE A NUMBER OF ALLIES TO HIDE BEHIND THE SYG'S COATTAILS. WHEN WE SHIFTED TO THE TERM "COORDINATOR", WE MAY HAVE SOMEHOW CREATED A LITTLE UNWARRANTED SUSPICION AMONG THE ALLIES WHICH CAUSED THEM TO REMAIN FIRMLY ENTRENCHED BEHIND THE SYG STUDY RUBRIC. WE AGREE WITH WASHINGTON THAT TO ARGUE THAT SACEUR AND SACLANT ALREADY HAVE SUFFICIENT AUTHORITY BEGS THE QUESTION. YET, THE ALLIES, (EXCEPT FOR BELGIUM), AS RECENTLY AS MAY 8, DO NOT WANT PROGRAM COORDINATORS DESIGNATED IN THE ANNEXES TO THE LTDP REPORT. THE CHAIRMAN OF THE MILITARY COMMITTEE, WHO SAID HE WAS SPEAKING FOR THE NATO MILITARY AUTHORITIES, OPPOSED THE US ON THIS MATTER; APPARENTLY, THEN, THE INTENDED DESIGNEES DECLINE THE HONOR FOR THE MOMENT.

- B. POTENTIALLY SECRETARY BROWN COULD BE IN THE PECULIAR POSITION OF MAKING A STRONG INTERVENTION ON THE NEED FOR PROGRAM COORDINATORS (WHICH NO ONE DISPUTES) AND THE NECESSITY FOR DESIGNATING PROGRAM COORDINATORS NOW (WHICH ALL BUT THE BELGIANS DISPUTE).

- C. WE SUGGEST HALF-A-LOAF -- I.E., HAVING SECRETARY BROWN EXACT FROM LUNS, EITHER BY PRE-ARRANGED AGREEMENT

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OR BY A CALL FROM THE TABLE, A COMMITMENT TO RECOMMEND
PROGRAM COORDINATORS IN HIS FOLLOW-THROUGH MACHINERY
STUDY. PERHAPS WE COULD ALSO WORK THE COMMITMENT INTO
THE DPC DECISION SHEET ALONG THE LINES: "DEFENSE MINISTERS
NOTED THAT, ON COMPLETION OF HIS STUDY ON FOLLOW-THROUGH
MACHINERY, THE SECRETARY GENERAL WILL ESTABLISH PROGRAM
COORDINATORS FOR THE LTDP PROGRAMS ON MARITIME POSTURE,
AIR DEFENSE, COMMUNICATIONS, COMMAND AND CONTROL, AND
ELECTRONIC WARFARE." GETTING SUCH A STATEMENT INTO
THE DECISION SHEET WOULD, WE BELIEVE, REQUIRE THAT
SECRETARY BROWN ASK AT THE TABLE THAT IT BE DONE.

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11. FORWARD STATIONING OF A SECOND DUTCH BRIGADE
(PARA 14(D), ANNEX A):

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- A. THIS PARAGRAPH WILL GO FORWARD TO THE MINISTERIAL
WITH A US FOOTNOTE INTENDED TO STRENGTHEN THE PARA-
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GRAPH LESS THE LAST CLAUSE AND WITH A BELGIAN AND
BRITISH FOOTNOTE (WHICH RECEIVED TACIT FRG SUPPORT
AT THE LAST EWG) ON THE LAST CLAUSE WHICH PERTAINS
TO COST ARRANGEMENTS. IT THEREFORE FAIRLY ACCURATELY
REFLECTS THE MAJOR DIFFERENCES IN NATIONAL POSITIONS,
AND THE US FOOTNOTE IN PARTICULAR PROVIDES A FIRM
FOUNDATION ON WHICH TO BASE OUR POSITION AT THE

MULTILATERAL. AS WE ARE NOT PRIVY TO THE DETAILS OF THE NEGOTIATIONS NOW UNDERWAY ON THIS SUBJECT WE HAVE NO WAY OF ASSESSING THE MAGNITUDE OF THE DIFFICULTIES WHICH MUST BE OVERCOME IN ORDER TO GAIN ALLIED AGREEMENT. HOWEVER, WE HAVE NOT BEEN ENCOURAGED WITH RESPECT TO THE PROSPECTS FOR QUICK RESOLUTION OF THIS PROBLEM BY THE TONE OF RECENT DPC AND EWG DISCUSSIONS HERE AT NATO HQS OR THE LATEST REPORTS FROM BRUSSELS (BRUSSELS 8711, DTG 051441Z MAY 78), BONN (BONN 8419, DTG 061140Z MAY 78), AND LONDON (LONDON 7153, DTG 051659Z MAY 78).

- B. UNLESS THERE IS AN UNEXPECTED BREAKTHROUGH OF SOME KIND BETWEEN NOW AND MAY 18, WE SEE THE MULTILATERAL MEETING AT THE DPC ON THIS ISSUE AS THE NEXT OPPORTUNITY TO INFLUENCE ALLIED POSITIONS SIGNIFICANTLY. WE ARE PREPARED, OF COURSE, TO MAKE ANY APPROACHES AND/OR DEMARCHES HERE WHICH WASHINGTON WOULD DEEM USEFUL.

- C. IN THE EVENT THE MULTILATERAL DOES NOT PRODUCE AN AGREED PROGRAM, WE URGE THAT -- AS A MINIMUM AND BEFORE ANYONE LEAVES THE ROOM -- INFORMAL UNDERSTANDING BE REACHED ON HOW THIS MATTER IS TO BE HANDLED AT THE MINISTERIAL AND AT THE SUMMIT, RATHER THAN POSTPONING THE MATTER FOR CONSIDERATION DURING CONFIDENTIAL

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THE MINISTERIAL OR REMANDING IT TO PERMREPS. FURTHERMORE, IF THE MULTILATERAL CANNOT BE HELD BEFORE THIS ITEM COMES UP ON THE DPC AGENDA, WE WOULD SUGGEST ASKING THE SECRETARY GENERAL TO DEFER DISCUSSION OF THIS PARTICULAR ITEM UNTIL AFTER THE MULTILATERAL CAN BE HELD.

12. AFCENT LOGISTICS COMMAND

- WE RECOMMEND THAT SECRETARY BROWN TABLE THE COMPROMISE LANGUAGE ORIGINALLY PREPARED BY THE IS: "AGREE THAT A PEACETIME NUCLEUS SHOULD BE ESTABLISHED IN HQ AFCENT WHICH WOULD BE CAPABLE OF RAPID EXPANSION, FOR EXERCISE PURPOSES OR IN AN EMERGENCY, INTO A LOGISTICS COORDINATING AGENCY UNDER THE MSC; THE NEED FOR A SIMILAR CAPABILITY IN AFNORTH AND AFSOUTH SHOULD BE STUDIED".

FAILING AGREEMENT ON THE ABOVE, SECRETARY BROWN COULD PROPOSE: "A LOGISTICS ELEMENT SHOULD BE ESTABLISHED..." IF WORSE COMES TO THE WORST, WE SHOULD AT LEAST GET RID OF THE WORD "LIMITED" BY SIMPLE DELETION OR BY SUBSTITUTING "ADEQUATE" OR "APPROPRIATE".

13. ASYG FOR LOGISTICS

A. ACTUALLY THERE ARE TWO DISTINCT ELEMENTS IN THE US-PROPOSED LANGUAGE FOR PARAGRAPH 12(A), ANNEX J, WHERE THE ASYG FOR LOGISTICS ISSUE ARISES: THE NOTION OF ENDORSING THE NEED TO STRENGTHEN LOGISTICS STAFF SUPPORT AT NATO HEADQUARTERS, AS AGAINST MERELY STUDYING THE NEED TO STRENGTHEN; AND THE ESTABLISHMENT OF THE ASYG POST ITSELF.

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B. ON THE FIRST, WE SUGGEST THAT, IF WE REMAIN ISO-LATED, SECRETARY BROWN MIGHT PROPOSE "ENDORSE PROVISION OF ADEQUATE LOGISTICS STAFF SUPPORT" IN LIEU OF "STUDY THE NEED TO STRENGTHEN".

C. ON THE ASYG FOR LOGISTICS, WE BELIEVE THAT THERE IS NO NEED FOR SECRETARY BROWN TO DO OPEN BATTLE WITH LUNS ON SOMETHING WHICH LUNS IS ON RECORD AS OPPOSING. WE RECOMMEND, THEREFORE, THAT SECRETARY BROWN AGREE TO DROP THE ASYG FOR LOGISTICS PROPOSAL IN RETURN FOR LUNS' AGREEMENT TO TAKE THE US VIEW INTO CONSIDERATION DURING HIS STUDY ON FOLLOW-THROUGH MACHINERY.

14. SEVEN-DAY COMMAND CONTROLLED MUNITIONS STOCKS

WHILE THE US IS ISOLATED ON THIS ISSUE, WE BELIEVE
THAT WE SHOULD NOT GIVE UP LIGHTLY ON OUR DESIRE FOR
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AN AGREEMENT IN PRINCIPLE TO THE ESTABLISHMENT OF THIS
NATO-CONTROLLED ADDITION TO THE LONGTIME COMMITMENT
(NEVER REALIZED) OF 30-DAY NATIONAL STOCKS. SHOULD WE
BE FORCED TO ACCEPT AN "AGREEMENT TO STUDY THE NEED"
BY WASHINGTON DESIRES TO HAVE AN AGREED PAPER, WE WILL
HAVE LOST THE ONLY RECOGNITION THAT NATIONS SHOULD DO
SOMETHING MORE THAN FULFILL IN THE NEXT 5 TO 10 YEARS
THEIR LONG-STANDING COMMITMENT TO REACH A 30-DAY AMMO
LEVEL.

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15. TURKISH ATTITUDE TOWARDS LTDP.

- ALTHOUGH NOT INCLUDED IN THE RUBRIC OF KEY
ISSUES, WE DRAW WASHINGTON'S ATTENTION TO AN
INCREASING DEGREE OF WASPISHNESS WE HAVE DETECTED
IN TURKEY'S ATTITUDE TOWARD THE LTDP. AS WE
REPORT REFTELS, AT THE MAY 8 DPC, KIRCA, ON
INSTRUCTIONS FROM ANKARA, MADE A LENGTHY STATEMENT
PLEADING FOR MORE MILITARY AND ECONOMIC ASSISTANCE
TO TURKEY FROM ITS ALLIES, AND MAKING THE QUITE
REASONABLE CASE THAT TURKEY'S ALIGNMENT WITH THE
WEST SHOULD NOT BE LESS ADVANTAGEOUS FOR THE
TURKS IN OBTAINING THIS AID THAN A NEUTRAL OR NON-
ALIGNED STATUS WOULD BE. HE THEN ADDED THAT HIS
DEFENSE MINISTER WOULD PROBABLY WANT AN APPROPRIATE
PARAGRAPH INCLUDED, EITHER IN THE REPORT TO THE
SUMMIT OR IN THE WASHINGTON COMMUNIQUE. SUBSEQUENTLY,
HE ADDED A LENGTHY FOOTNOTE TO THE ENTIRETY OF THE
RECOMMENDATIONS PARAGRAPH TO THE EFFECT THAT
TURKEY'S PARTICIPATION IN THE LTDP COULD NOT BE
MEANINGFUL UNLESS THE RESTRICTIONS ON ARMAMENTS
PROCUREMENT ARE COMPLETELY AND QUICKLY LIFTED. WE
BELIEVE SECRETARY BROWN SHOULD BE ADVISED OF THESE
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DEVELOPMENTS.

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16. STRENGTHENING FORWARD SAM DEFENSES

- A. WE DRAW WASHINGTON'S ATTENTION TO ANOTHER ISSUE

WHICH, WHILE IT HAS NOT BEEN KEY FOR THE US, MAY RESURFACE. AT THE MAY 8 DPC MEETING, WE EXECUTED WASHINGTON'S INSTRUCTIONS AND, BECAUSE WE CAUGHT THE IS AND THE DPC OFF GUARD, WE SUCCEEDED IN DELETING THE PHRASE "IN THE CENTRAL REGION" FROM RECOMMENDATION 11(A)(VI), ANNEX E (AIR DEFENSE). OUR VICTORY MAY HAVE BEEN PYRRHIC, BECAUSE ITS COST ENTAILED THE ADDITION OF A FOOTNOTE BY NORWAY, DENMARK, AND ITALY (ALL OF THE FLANK NATIONS EXCEPT TURKEY -- WHICH MAY HAVE BEEN CAUGHT NAPPING), WHO RESERVED UNTIL THEY COULD STUDY THE IMPACT OF THE DELETION.

- B. WE NOTE THAT THE PREVIOUS WORDING OF THE RECOMMENDATION WAS FULLY CONSEQUENTIAL TO PARAGRAPH 10, ANNEX E, A PARAGRAPH THAT HAD BEEN THOROUGHLY DISCUSSED IN THE EWG. WE NOTE, TOO, THAT, CONTRARY TO THE STATEMENT IN OUR GUIDANCE, PAGE F-10 OF THE TF-5 REPORT DOES NOT REPEAT NOT CLEARLY CALL FOR ALL KINDS OF SMALLER FORWARD REPEAT FORWARD SAMS IN THE NORTHERN AND SOUTHERN REGIONS. INDEED, THE CHART ON PAGE F-10 DOES NOT SPECIFY WHERE THE SAMS WOULD BE DEPLOYED. THE SECTIONS OF THE TF-5 REPORT ENTITLED "THE BASIC PROGRAMME" (PAGE 23) AND "REGIONAL CONCEPTS" (PAGE A-15) CALL FOR STRENGTHENING THE FORWARD BELT IN THE CENTRAL REGION AND CLOSING THE GAP WHICH PRESENTLY EXISTS BETWEEN THE NORTHERN END OF THE CENTRAL REGION I-HAWK BELT AND THE I-HAWK SYSTEMS DEPLOYED IN ZEELAND. BUT THE "ALL KINDS OF" SMALLER SAMS (SHORADS) ARE EARMARKED TO IMPROVE DEFENSES OF

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KEY POINTS AND INSTALLATIONS.

- C. AT THE DPC MINISTERIAL MEETING, IT IS QUITE POSSIBLE THAT ONE OR MORE OF THE FLANK COUNTRIES WILL ASK THAT THE PHRASE "IN THE CENTRAL REGION" BE RE-INSERTED. IF THEY DO, SECRETARY BROWN WILL NEED CONVINCING RATIONALE FOR KEEPING THE PHRASE OUT. AN ALTERNATIVE IS FOR THE US TO TAKE A FOOTNOTE, STATING THE REASONS FOR THE US RESERVATION. WE SUBMIT THAT A STRAIGHTFORWARD RESERVATION MIGHT HELP THE ARMY'S CASE MORE THAN DELETION OF THE PHRASE "IN THE CENTRAL REGION", PARTICULARLY IF THE FLANK COUNTRIES CONTINUE THEIR RESERVATION. BENNETT

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